Before the FEDERAL COMMUNICATIONS COMMISSION Washington, DC

UNIVERSAL SERVICE ADMINISTRATIVE COMPANY

Federal Universal Service Support Mechanisms Fund Size Projections for First Quarter 2011

> UNIVERSAL SERVICE ADMINISTRATIVE COMPANY 2000 L STREET N.W., SUITE 200 WASHINGTON, DC 20036-4924

> > VOICE: 202.776.0200 FAX: 202.776.0080 www.usac.org

> > > November 2, 2010

TABLE OF CONTENTS

INTRODUCTION
ADMINISTRATIVE EXPENSES AND INTEREST INCOME PROJECTION
ADMINISTRATIVE EXPENSES
INTEREST INCOME PROJECTION
FINANCIAL STATEMENTS
EFFORTS TO PREVENT AND REDUCE IMPROPER PAYMENTS
FUNDING REQUIREMENTS
HIGH COST SUPPORT MECHANISM
Eligible Telecommunications Carrier (ETC) Designation
Interim High Cost Support Cap and Phase Downs for Competitive Carriers
Funds Reserved for Proposed Broadband Universal Service Reforms 10
High Cost Rural Support10
High Cost Loop Support (including Safety Net Additive and Safety Valve Support)10
Local Switching Support
Interstate Common Line Support
Interstate Access Support
Non-Rural Forward-Looking Support14
Competitive ETC lines
High Cost Support Mechanism Summary14
LOW INCOME SUPPORT MECHANISM10
Lifeline Support
Link Up America
Toll Limitation Support
Low Income Support Mechanism Summary 18
RURAL HEALTH CARE SUPPORT MECHANISM20
Funding Year 2005
Funding Year 2006
Funding Year 2007
Funding Year 200824
Funding Year 2009
Funding Year 2010
Rural Health Care Support Mechanism Summary20
SCHOOLS AND LIBRARIES SUPPORT MECHANISM27
Funding Year 1998
Funding Year 199928
Funding Year 2000
Funding Year 2001
Funding Year 2002
Funding Year 2003
Funding Year 2004
Funding Year 2005

TABLE OF CONTENTS

Funding Year 2006	35
Funding Year 2007	
Funding Year 2008	37
Funding Year 2009	38
Funding Year 2010	39
Schools and Libraries Support Mechanism Summary	39
Funding Year 1998 True-Up	41
Funding Year 1999 True-Up	42
Funding Year 2000 True-Up	42
Funding Year 2001 True-Up	43
Funding Year 2002 True-Up	44
Funding Year 2003 True-Up	45
Funding Year 2004 True-Up	46
Funding Year 2005 True-Up	47
Funding Year 2006 True-Up	48
Funding Year 2007 True Up	48
Funding Year 2008 True Up	49
Funding Year 2009 True Up	50
1Q2011 Demand Estimate and Contribution Requirement	51
CONTRIBUTION BASE	52
AUTHORIZATION TO FILE WITH THE COMMISSION	55

APPENDICES

HIGH COST

High Cost Support with Capped CETC Support Projected by State by Study Area – 1Q2011	HC01
High Cost Support Projected by State by Study Area – 1Q2011	
High Cost Support Projected by State – 1Q2011	
Rural Study Areas with Competition – 1Q2011	
Disaggregated Per Line Support by Zone – 1Q2011	
High Cost Loop Support Projected by State by Study Area – 1Q2011	
Safety Net Additive Support Projected by State by Study Area – 1Q2011	
Safety Valve Support Projected by State by Study Area – 1Q2011	HC07
Local Switching Support Projected by State by Study Area – 1Q2011	НС08
Interstate Common Line Support Projected by State by Study Area – 1Q2011	
Interstate Common Line Support Projected per Line – 1Q2011	HC10
Interstate Common Line Support Projected by State – 1Q2011	
Interstate Access Support Projected by State by Study Area – 1Q2011	HC12
Interstate Access Support Projected per Line – 1Q2011	
Interstate Access Support Projected by State – 1Q2011	HC14
High Cost Model Support Projected by Wire Center – 1Q2011	НС15
High Cost Model Support Projected by State – 1Q2011	HC16
High Cost Model Support Projected by Study Area – 1Q2011	HC17
CETC Reported Lines by Incumbent Study Area	
High Cost Loop Support – 1Q2011	НС18
CETC Reported Lines by Incumbent Study Area	
Interstate Common Line Support – 1Q2011	НС19
CETC Reported Lines by Incumbent Study Area	
Interstate Access Support – 1Q2011	HC20
CETC Reported Lines by Incumbent Study Area	
High Cost Model Support – 1Q2011	HC21
Interstate Common Line Support by State by Study Area – Revised 4Q2010	НС22
Interstate Common Line Support Projected per Line – Revised 4Q2010	НС23
Interstate Common Line Support Projected by State - Revised 4Q2010	НС24
High Cost Model Support Projected by Wire Center - Revised 4Q2010	НС25
High Cost Model Support Projected by State - Revised 4Q2010	НС26
High Cost Model Support Projected by Study Area – Revised 4Q2010	НС27
Interstate Common Line Support by State by Study Area – Revised Projected 2009 to 2010 Program Year	⊔ <i>С</i> 2 €
Interstate Common Line Support by State by Study Area – Revised Projected	11020
2009 to 2010 Program Year per Line	НС29

APPENDICES

Interstate Common Line Support by State by Study Area – Revised Projected 2010 to 2011 Program Year	НС30
Interstate Common Line Support by State by Study Area – Revised Projected 2010 to 2011 Program Year per Line	НС31
LOW INCOME	
Low Income Support Projected by State by Study Area – 1Q2011	LI01
Low Income Support Available by State – 1Q2011	LI02
Eligible Telecommunications Carriers – 3Q2010	LI03
Quarterly Low Income Support Disbursement Amounts by Company – 3Q201	0LI04
Annual Low Income Support Amounts by State and Company -	
2007 through 2Q2010	LI05
Historical Data: Support Amounts Claimed by ETCs Each Month -	
January 1998 through September 30, 2010	LI06
Low Income Support Distributed by State in 2007 and through 2Q2010	LI07
Lifeline Subscribers by State or Jurisdiction	LI08
Link-Up Beneficiaries by State or Jurisdiction	LI09
Tier 1 Amounts Reported by All Companies 2Q2010	LI10
RURAL HEALTH CARE	
Funding Year 2005 Commitments – 3Q2010	RH01
Funding Year 2005 Authorizations – 3Q2010	
Funding Year 2005 Disbursements to Service Providers through 3Q2010	RH03
Funding Year 2006 Authorizations – 3Q2010	RH04
Funding Year 2006 Disbursements to Service Providers through 3Q2010	RH05
Funding Year 2007 Commitments – 3Q2010	RH06
Funding Year 2007 Authorizations – 3Q2010	RH07
Funding Year 2007 Disbursements to Service Providers through 3Q2010	RH08
Funding Year 2008 Commitments – 3Q2010	RH09
Funding Year 2008 Authorizations – 3Q2010	RH10
Funding Year 2008 Disbursements to Service Providers through 3Q2010	RH11
Funding Year 2009 Commitments – 3Q2010	RH12
Funding Year 2009 Authorizations – 3Q2010	RH13
Funding Year 2009 Disbursements to Service Providers through 3Q2010	RH14
SCHOOLS AND LIBRARIES	
Funding Year 1999 Authorizations – 3Q2010	SL01
Funding Year 1999 Disbursements to Service Providers through 3Q2010	SL02
Funding Year 2000 Authorizations – 3Q2010	SL03
Funding Year 2000 Disbursements to Service Providers through 3Q2010	SL04

APPENDICES

	Funding Year 2001 Authorizations – 3Q2010	SL05
	Funding Year 2001 Disbursements to Service Providers through 3Q2010	SL06
	Funding Year 2002 Commitments – 3Q2010	SL07
	Funding Year 2002 Authorizations – 3Q2010	SL08
	Funding Year 2002 Disbursements to Service Providers through 3Q2010	SL09
	Funding Year 2003 Commitments – 3Q2010	SL10
	Funding Year 2003 Authorizations – 3Q2010	SL11
	Funding Year 2003 Disbursements to Service Providers through 3Q2010	SL12
	Funding Year 2004 Authorizations – 3Q2010	SL13
	Funding Year 2004 Disbursements to Service Providers through 3Q2010	SL14
	Funding Year 2005 Commitments – 3Q2010	SL15
	Funding Year 2005 Authorizations – 3Q2010	SL16
	Funding Year 2005 Disbursements to Service Providers through 3Q2010	
	Funding Year 2006 Commitments – 3Q2010	SL18
	Funding Year 2006 Authorizations – 3Q2010	SL19
	Funding Year 2006 Disbursements to Service Providers through 3Q2010	SL20
	Funding Year 2007 Commitments – 3Q2010	SL21
	Funding Year 2007 Authorizations – 3Q2010	SL22
	Funding Year 2007 Disbursements to Service Providers through 3Q2010	SL23
	Funding Year 2008 Commitments – 3Q2010	SL24
	Funding Year 2008 Authorizations – 3Q2010	SL25
	Funding Year 2008 Disbursements to Service Providers through 3Q2010	SL26
	Funding Year 2009 Commitments – 3Q2010	SL27
	Funding Year 2009 Authorizations – 3Q2010	SL28
	Funding Year 2009 Disbursements to Service Providers through 3Q2010	SL29
	Funding Year 2010 Commitments – 3Q2010	SL30
	Funding Year 2010 Authorizations – 3Q2010	SL31
	Funding Year 2010 Disbursements to Service Providers through 3Q2010	SL32
o	THER APPENDICES	
	Universal Service Administrative Company 1Q2011 Budget	M01
	Fund Size Projections for 1Q2011	M02
	Schedule of USF Receipts, Interest Income, and Cash Outlays:	
	January 1 through September 30, 2010 – Cash Basis	M03
	January 1 through September 30, 2010 – Accrual Basis	M04

BEFORE THE FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, DC

FEDERAL UNIVERSAL SERVICE SUPPORT MECHANISMS FUND SIZE PROJECTIONS FOR FIRST QUARTER 2011

INTRODUCTION

The Universal Service Administrative Company (USAC) hereby submits the federal Universal Service Support Mechanisms fund size and administrative cost projections for the first quarter of calendar year 2011 (1Q2011), in accordance with Section 54.709 of the Federal Communications Commission's (FCC or Commission) rules.¹

USAC is the not-for-profit corporation responsible for administering the federal Universal Service Fund (USF) and the universal service support mechanisms: High Cost, Low Income, Rural Health Care, and Schools and Libraries. USAC also performs the billing, collection, and disbursement functions for the universal service support mechanisms.

Upon approval of the quarterly funding requirements for the universal service support mechanisms and the projected administrative expenses, and the submission of the contribution base amount, the Commission will establish a quarterly contribution factor. USAC will bill contributors on a monthly basis for their individual obligations based on the approved contribution factor, collect amounts owed from contributors, and distribute funds to eligible recipients based on the schedules filed herein.³

¹ 47 C.F.R. § 54.709(a)(3).

² 47 C.F.R. § 54.701.

ADMINISTRATIVE EXPENSES AND INTEREST INCOME PROJECTION

ADMINISTRATIVE EXPENSES

Section 54.709(a)(3) of the Commission's rules requires USAC to submit its projected quarterly budget at least 60 days prior to the start of the quarter. USAC includes any costs that can be directly attributed to the High Cost, Low Income, Rural Health Care, and Schools and Libraries Support Mechanisms in the projected administrative expenses of each mechanism. USAC's remaining joint and common costs including costs associated with the billing, collection, and disbursement of funds are included in the projected administrative expenses of the respective support mechanisms based on USAC's methodology for allocating costs submitted to the Commission. 5

USAC projects a consolidated budget of \$29.01 million for 1Q2011. Direct costs for all support mechanisms total \$19.44 million⁶ and are listed for each mechanism in the chart provided below. Joint and common costs (including billing, collection, and disbursement activities) are projected at \$9.57 million and are allocated to each support mechanism as described in the chart below based on the allocation methodology on file with the Commission.

⁴ 47 C.F.R. § 54.709(a)(3).

⁵ On January 1, 2006, USAC implemented a revised methodology for allocating joint and common costs that was filed with the Commission on October 3, 2005. *See* Letter from D. Scott Barash to Marlene H. Dortch regarding Revisions to the Method for Allocating Costs Among the Four Universal Service Support Mechanisms, CC Docket Nos. 97-21 and 96-45 (Oct. 3, 2005).

⁶ This amount includes \$70,000 budgeted each quarter for High Cost data collection performed by the National Exchange Carrier Association (NECA)—an independent entity not affiliated with USAC. See 47 C.F.R. §§ 36.611-13 and 69.603. Although USAC is required to pay for the data collection, it does not have the ability to directly oversee the effort and cannot verify, monitor, or otherwise evaluate the cost of performing the data collection function. Consistent with the fiduciary obligations of its members to safeguard USAC assets and the USF, USAC's Board of Directors has requested clarification from the Commission concerning this matter. See letter from D. Scott Barash, USAC, to Irene Flannery, FCC (Dec. 10, 1999), Comments of the Universal Service Administrative Company to the Further Notice of Proposed Rulemaking in CC Docket No. 96-45, FCC 01-8 (Feb. 26, 2001). See also, Comments of the Universal Service Administrative Company to the Notice of Proposed Rulemaking and Further Notice of Proposed Rulemaking in CC Docket No. 05-195, FCC 05-124 (June 14, 2005); and Reply Comments of the Universal Service Administrative Company (Dec. 19, 2005).

1Q2011 Administrative Expenses (in millions) – Collection Requirement

USF Mechanism	Direct Costs	USAC Common	Total
High Cost	\$1.22	\$3.09	\$4.31
Low Income	0.84	0.89	1.73
Rural Health Care	3.04	0.74	3.78
Schools & Libraries	14.34	4.85	19.19
Total	\$19.44	\$9.57	\$29.01

Appendix M01 provides USAC's administrative expense budget for 1Q2011. Appendix M02 provides the fund size projections for 1Q2011.

INTEREST INCOME PROJECTION

For 1Q2011, USAC projects interest income of approximately \$0.15 million for the High Cost Support Mechanism, \$0.14 million for the Low Income Support Mechanism, \$0.47 million for the Rural Health Care Support Mechanism, and \$3.88 million for the Schools and Libraries Support Mechanism. USAC projects total interest income of \$4.64 million. As in previous quarters, projected interest income is being included as an offset to administrative expenses for each of the support mechanisms and reduces the amount that USAC will be required to collect from carriers for those support mechanisms that are funded at caps established by the Commission.

FINANCIAL STATEMENTS

For the nine months ended September 30, 2010, on a cash basis, USAC disbursed to beneficiaries \$5,925.42 million in universal service support as follows: \$3,332.19 million in High Cost support, \$935.18 million in Low Income support, \$1,566.28 million in Schools and Libraries support, and \$91.77 million in Rural Health Care support. On a cash basis, the total cash balance available as of September 30, 2010 to the universal service support

mechanisms was \$5,826.10 million. On an accrual basis, USAC had a fund balance of \$5,927.28 million at September 30, 2010.

Appendices M03 and M04 provide 2010 year-to-date statements of fund activity on a cash and accrual basis.

EFFORTS TO PREVENT AND REDUCE IMPROPER PAYMENTS

USAC has established a foundation of processes, systems, procedures, and outreach activities to prevent or reduce "improper" payments as defined by the Improper Payments Information Act of 2002 (P.L. 107-300). USAC is also evaluating additional measures that may help to identify or reduce improper payments. USAC has initiated efforts consistent with its February 28, 2008 letter to the Commission identifying additional steps that USAC proposed to take to prevent or reduce potential improper payments and the additional resources needed to implement such measures.⁷ Commission staff has directed USAC to report on a quarterly basis its progress in implementing proposed actions to prevent or reduce improper payments and anticipated administrative costs of such actions.⁸

The steps initiated by USAC include additional oversight and managerial controls, strengthened audit and investigative techniques, improved information technology tools, and more effective use of outreach resources. In 1Q2011, USAC will continue efforts identified and initiated earlier in the year to help prevent or reduce improper payments, including:

1. Assessing and strengthening USAC's internal controls.

The internal controls team continues to perform the required internal control related documentation and testing to ensure the company's internal controls program and existing internal controls framework is in compliance with best practices consistent with the internal

4

⁷ See Letter from D. Scott Barash, Acting Chief Executive Officer, USAC, to Anthony Dale, FCC Managing Director (Feb. 28, 2008, concerning suggested additional steps to reduce or prevent improper payments.

⁸ See Letter from Anthony Dale, FCC Managing Director, to D. Scott Barash, Acting Chief Executive Officer, USAC (Aug. 18, 2008).

controls process defined in OMB Circular A-123. The team completed testing the financial processes in early 2010. No material weaknesses were noted, but several control deficiencies were identified. Corrective action plans have been developed and are currently being implemented to remediate all identified control deficiencies. The internal controls team is working closely with the process owners to monitor and assist in remediation activities. The team completed testing internal controls for the Schools and Libraries and Rural Health Care Support Mechanisms during 2Q2010 and is currently finalizing testing activities for the High Cost and Low Income Support Mechanisms.

In addition, on September 29, 2010 the US Government Accountability Office (GAO) issued a report (GAO-10-908) on its recently completed review of the system of internal controls in place for the Schools and Libraries (E-Rate) Program. The GAO report discusses: (1) internal controls the FCC and USAC have established for the Schools and Libraries Program; and (2) whether the design of the internal control structure appropriately considers program risks. GAO reviewed the program's key internal controls, risk assessments, and policies and procedures; assessed the design of the internal control structure against federal standards for internal control; and interviewed FCC and USAC officials. USAC will work with the FCC to implement the GAO's recommendations identified in the report.

2. <u>Strengthening audit and investigative techniques.</u>

USAC has been assessing Round 2 and Round 3 of the FCC Office of Inspector General (OIG) USF audit program audits where additional work is needed to reduce the number of disclaimed and adverse opinions and to provide specific amounts to be recovered. USAC is pursuing collection of all identified Schools and Libraries, High Cost and Low Income Support Mechanism beneficiary audit recoveries. Also, the FCC OIG

advised USAC in February 2010 to complete audits on 27 companies performed in Round 2 where the audit firm had to withdraw from the audit at the direction of the FCC OIG. All audit fieldwork for the High Cost Support Mechanism is complete and the reports (with the exception of one Round 3 High Cost Support Mechanism beneficiary audit report) were finalized at the October quarterly meetings.

USAC worked with the FCC to replace the FCC OIG USF Audit Program with two distinct programs each focused on different aspects of reviewing program rules compliance by support mechanism beneficiaries and USF contributors. The first of these programs, the Payment Quality Assurance (PQA) Program, implemented during 3rd Quarter 2010 (3Q2010), will be used to measure the accuracy of payments to program applicants, including evaluating the eligibility of applicants and high level testing of information provided by program participants. The scope of the procedures and support mechanism beneficiary sample sizes will be tailored to provide information to the FCC to enable it to meet its reporting requirements under the Improper Payments Information Act (IPIA) at a substantially lower cost than was realized under the original FCC OIG USF Audit Program. The overall process was designed to minimize requirements placed on support mechanism beneficiaries; reduce processing time; capitalize on documents already provided to USAC by beneficiaries as part of the support mechanism application and disbursement process; not require field visits to beneficiary locations; and not be a formal audit.

The second program, the support mechanism Beneficiary and USF Contributor Compliance Audit Program (BCAP), is the formal audit program designed to evaluate support mechanism beneficiary and USF contributor compliance with Commission rules. BCAP audits will be tailored by risk elements inherent in each of the support mechanisms and USF contributor reporting and the size of the disbursement/contribution audited in

each entity. BCAP will be conducted using performance audits and agreed-upon procedures audits. BCAP was developed recognizing that "one size does not fit all" when conducting audits. USAC is working with FCC staff on requirements and processes for procuring outside audit services to assist in conducting BCAP audits.

3. Improving information technology tools.

USAC prepared an Acquisition Plan (AP), a Source Selection Plan (SSP) and a request for proposals (RFP) for the software procurement and systems integration of the USAC and USF financial systems modernization (FSM) project. The goals of FSM are to provide a more robust, flexible infrastructure to support all aspects of USAC operations. USAC staff is working with FCC staff to obtain approval for software selection, integration, and deployment of the FSM. USAC has received comments from the FCC staff on USAC's proposed AP and SSP and is working to address these comments. FCC staff is reviewing the proposed RFP.

4. Expanding and enhancing outreach and education.

In 3Q2010, USAC provided individual outreach to 116 USF contributors, and 65 Schools and Libraries Support Mechanism beneficiaries. USAC conducted the third and fourth of five training sessions for High Cost and Low Income Support Mechanism beneficiaries and the third of 10 Schools and Libraries Support Mechanism training sessions. USAC conducted one webinar for USF contributors, three for High Cost Support Mechanism beneficiaries, and one each for the Low Income and Rural Health Care Support Mechanism beneficiaries. USAC also participated in eight professional meetings.

FUNDING REQUIREMENTS

HIGH COST SUPPORT MECHANISM

ELIGIBLE TELECOMMUNICATIONS CARRIER (ETC) DESIGNATION

A requirement of eligibility for receipt of High Cost support is that a common carrier must be designated as an eligible telecommunications carrier (ETC) by a state commission or the FCC in accordance with Subpart F of Part 36 and Subpart D of Part 54 of the Commission's rules. ETCs are eligible to receive funds from the High Cost Support Mechanism, ¹⁰ which includes High Cost Loop Support, Interstate Access Support, Local Switching Support, Interstate Common Line Support, and High Cost Model Support. Together, the projected requirements for these five components of the High Cost Support Mechanism and USAC administrative expenses constitute the overall funding requirement for the High Cost Support Mechanism.

The High Cost Support Mechanism provides support to more than 1,800 study areas, including those served by both incumbent and competitive ETCs.

The table below contains the number of study areas served by rural versus non-rural carriers and rate-of-return versus price cap carriers.

	Count of Study Areas by Category						
	Incumbent Study Areas						
		Rate-of-l	Return				Total
	Cost	Average		Price	Total	Competitive	Study
	Companies	Schedule	Total	Cap	Incumbent	Study Areas	Areas
Rural	714	445	1,159	192	1,351	327	1,678
Non-							
Rural	1	0	1	85	86	285	371
Total	715	445	1,160	277	1,437	612	2,049

 $^{^9}$ See 47 U.S.C. § 214(e); 47 C.F.R. § 54.201. 10 47 C.F.R. § 36.631 and 47 C.F.R. §§ 54.301-54.303, 54.309, 54.311, 54.807 and 54.901.

INTERIM HIGH COST SUPPORT CAP AND PHASE DOWNS FOR COMPETITIVE CARRIERS

In an order released on May 1, 2008, the FCC capped the amount of CETC High Cost support. On the August 1, 2008 effective date of the order, total annual CETC support for each state was capped at the level of support that CETCs in that state were eligible to receive during March 2008 on an annualized basis. Projections for each component of High Cost support will reflect both the capped CETC support amounts and the uncapped CETC support amounts. Additionally, support to Verizon Wireless and Sprint Nextel CETCs are subject to further High Cost support reductions as required by Commission orders. While the total capped CETC support is included in the total fund requirement, these further reductions in support to Verizon Wireless and Sprint Nextel will be continue to be collected from USF contributors and reserved pursuant to FCC 10-155. Total capped CETC High Cost support demand for 1Q2011 is \$337.76 million and total uncapped CETC High Cost support demand is \$495.64 million for 1Q2011.

Appendix HC01 provides projected High Cost support with capped CETC support by state, by study area, for 1Q2011. HC01 also provides the projected <u>capped</u> amount of individual company support segregated by rural and non-rural status, and projected permonth capped amounts for the components of High Cost support that each ETC¹⁵ may be eligible to receive. Appendix HC01A provides the projected <u>uncapped</u> amount of individual

¹¹ See In the Matter of High-Cost Universal Service Support Federal-State Joint Board on Universal Service, Alltel Communications, Inc., et al., Petitions for Designation as Eligible Telecommunications Carriers, RCC Minnesota, Inc. and RCC Atlantic, Inc., New Hampshire ETC Designation Amendment, FCC 08-122 (rel. May 1, 2008). Following publication in the Federal Register, on July 2, 2008, the order became effective on August 1, 2008.

¹² Id., ¶ 5.

¹³ See In the Matter of Applications of Cellco Partnership d/b/a Verizon Wireless and Atlantis Holdings LLC, For Consent to Transfer Control of Licenses, Authorizations, and Spectrum Manager and De Facto Transfer Leasing Arrangements and Petition for Declaratory Ruling that the Transaction is Consistent with Section 310(b)(4) of the Communications Act, DA 08-258 (rel. Nov. 10, 2008); In the Matter of SPRINT NEXTEL Corporation and Clearwire Corporation, Application For Consent to Transfer Control of Licenses, Leases, and Authorizations, DA 08-259 (rel. Nov. 7, 2008).

¹⁴ In the Matter of High-Cost Universal Service, Federal-State Joint Board on Universal Service, Request for Review of Decision of Universal Service Administrator by Corr Wireless Communications, LLC, WC Docket No. 05-337, CC Docket No. 96-45, FCC 10-155, ¶¶ 21-22 (rel. Sept. 3, 2010) (FCC 10-155).

¹⁵ See 47 C.F.R. § 36.631 and 47 C.F.R. §§ 54.301-54.303.

company support segregated by rural and non-rural status. HC01A also contains the projected per-month uncapped amounts for the components of High Cost support that each ETC¹⁶ may be eligible to receive. HC02 provides the total projected capped amount of annualized High Cost support for 1Q2011 for each state and territory. HC03 provides rural study areas with competition. HC04 provides disaggregated per-line High Cost support by zone, consistent with disaggregation plans filed with USAC.

FUNDS RESERVED PURSUANT TO FCC 10-155

In FCC 10-155, the FCC directed that reclaimed funds be reserved for proposed broadband universal service reforms.¹⁷ Specifically, the FCC instructed USAC to continue projecting CETC support at the interim cap amount, independent of the merger commitments of Verizon Wireless and Sprint Nextel and the projected disbursements for individual CETCs that would otherwise not reach the existing interim cap amount for any given jurisdiction. For 1Q2011, projected support to be reserved pursuant to FCC 10-155 is \$56.85 million.

HIGH COST RURAL SUPPORT

High Cost Loop Support (including Safety Net Additive and Safety Valve Support)

High Cost Loop (HCL) Support is calculated based on the results of the annual collection of 2009 incumbent local exchange carrier (LEC) loop cost and expense adjustment data that was submitted to the FCC and USAC on October 1, 2010.¹⁸ Growth in total HCL Support for rural LECs is limited under Section 36.603(a) of the Commission's rules to the current level of funding increased yearly by the annual growth in supported rural loops. 19 The RTF Order 20 increased HCL Support for rural LECs effective July 1, 2001.

¹⁶ See 47 C.F.R. § 36.631 and 47 C.F.R. §§ 54.301-54.303.

¹⁷ FCC 10-155, ¶ 20.

¹⁸ Universal Service Fund (USF) 2010 Submission of 2009 Study Results (filed October 1, 2010) (USF Data Submission). 19 47 C.F.R. § 36.603(a).

²⁰ See Federal-State Joint Board on Universal Service, Multi-Association Group (MAG) Plan for Regulation of Interstate Services of Non-

Rural incumbent LEC HCL Support for calendar year 2011 will be less than the level of payments for 2010 because of a rural growth factor of negative 5.8243 percent. Rural incumbent LEC HCL Support for calendar year 2011, therefore, is capped at \$905.90 million.

Pursuant to the *RTF Order*, Safety Net Additive (SNA) Support is support above the HCL cap for carriers that make significant investment in rural infrastructure in years in which HCL is capped.²¹ To receive support, a rural carrier must show that growth in telecommunications plant in service (TPIS) per line is at least 14 percent greater than the study area's TPIS in the prior year. Carriers seeking to qualify for SNA Support must provide written notice to USAC that a study area meets the 14 percent TPIS trigger.²² For 1Q2011, projected SNA Support is \$20.62 million.

Also pursuant to the *RTF Order*, Safety Valve Support (SVS) is support above the HCL cap for rural carriers that acquire high cost exchanges and make substantial post-transaction investments to enhance network infrastructure.²³ SVS is 50 percent of the difference between the index year HCL Support amount and the HCL Support amount in subsequent years.²⁴ SVS is subject to an overall cap of no more than five percent of the HCL fund in any given year.²⁵ For 1Q2011, projected SVS is \$1.45 million.

For 1Q2011, USAC projected HCL Support is \$305.63 million. Of this amount, \$226.35 million is associated with rural incumbent carriers and \$79.28 million is the capped

Price Cap Incumbent Local Exchange Carriers and Interexchange Carriers, CC Docket Nos. 96-45, 00-256, Fourteenth Report and Order, Twenty-Second Order on Reconsideration, and Further Notice of Proposed Rulemaking in CC Docket No. 96-45, and Report and Order in CC Docket No. 00-256, FCC 01-157, 16 FC.C Rcd 11244 (2001) (RTF Order).

²¹ See RTF Order at $\P\P$ 77-90.

²² See 47 C.F.R. § 36.605(c).

²³ See RTF Order at ¶¶ 91-119.

²⁴ See 47 C.F.R. § 54.305(c). In an order released on January 10, 2005, the FCC amended Section 54.305 so that it does not apply to transfers of exchanges between non-rural carriers after the phase-down of interim hold harmless support. See Federal-State Joint Board on Universal Service, National Telephone Cooperative Association Petition for Reconsideration, CC Docket No. 96-45, Order and Order on Reconsideration, FCC 05-1, 20 FCC Rcd 768, 772, ¶ 9 (2005). In addition, the FCC amended Section 54.305 to provide that rural carriers that acquire high cost exchanges may receive SVS for the investment made in the first year of operating the acquired exchanges. Id. at ¶ 10.

²⁵ See 47 C.F.R. § 54.305(e).

amount associated with CETCs (uncapped CETC support is \$135.12 million). In addition, 1Q2011 SNA Support is projected to be \$20.62 million and SVS is projected to be \$1.45 million. Based on these projections, total 1Q2011 HCL Support is projected to be \$327.70 million, and total annual 2011 HCL Support is estimated to be \$1,308.43 million.

Appendix HC05 provides projected uncapped monthly HCL Support payments by state by study area for 1Q2011. HC06 provides projected uncapped monthly SNA Support payments by state by study area for 1Q2011. HC07 displays uncapped SVS for 1Q2011.

Local Switching Support

ETC study areas having 50,000 or fewer access lines are eligible to receive support for local switching costs.²⁶ Local Switching Support (LSS) is the product of a carrier's annual unseparated local switching revenue requirement multiplied by its local switching support factor.²⁷

For 1Q2011, LSS is projected to be \$13.95 million for incumbent average schedule carriers and \$59.09 million for incumbent cost study carriers. In addition, 1Q2011 LSS for CETCs is projected to be \$21.97 million (capped amount). The uncapped amount is \$38.37 million. USAC projects, therefore, that \$95.01 million will be required for 1Q2011. Based on these projections, total annual 2011 LSS is estimated to be \$380.03 million.

Individual study area LSS projections per month are contained in Appendix HC08.

INTERSTATE COMMON LINE SUPPORT

Interstate Common Line Support (ICLS) is designed to permit each rate-of-return carrier to recover its common line revenue requirement, while ensuring that its subscriber line charges (SLCs) remain affordable to its customers. ²⁸

-

²⁶ See 47 C.F.R. § 54.301.

²⁷ The LSS factor is defined as the difference between the 1996 weighted interstate Dial Equipment Minute (DEM) factor and the 1996 unweighted DEM factor.

²⁸ See Multi-Association Group (MAG) Plan for Regulation of Interstate Services of non-Price Cap Incumbent Local Exchange Carriers and

For 1Q2011, ICLS for incumbent rate-of-return carriers is projected to be \$279.89 million. In addition, 1Q2011 ICLS for CETCs is projected to be \$123.80 million (capped amount). The uncapped amount is \$198.24 million. USAC projects, therefore, that \$403.69 million in ICLS will be required for 1Q2011. Based on these projections, total annual 2011 ICLS is estimated to be \$1,622.96 million.

Appendices HC09, HC10 and HC11 provide USAC's 1Q2011 uncapped projections of ICLS by study area, per line and by state, respectively. HC22, HC23 and HC24 contain the revised 4Q2010 projections of ICLS by study area, per line and state, respectively. HC28 and HC29 provide the revised projected 2009 to 2010 program year ICLS by study area and per line. HC30 and HC31 provide the revised projected 2010 to 2011 Program Year ICLS by study area and per line.

INTERSTATE ACCESS SUPPORT

Interstate Access Support (IAS) helps offset interstate access charges for price cap companies.²⁹ The *Interstate Access Order* targets the support mechanism at \$650 million annually for five years.³⁰

The IAS projected industry-wide totals for 1Q2011 are \$33.31 million for rural incumbent carriers and \$84.83 million for non-rural incumbent carriers. The High Cost support Interim Cap³¹ limits IAS CETC support to \$19.41 million (\$67.18 million is uncapped CETC support). USAC projects \$137.55 million will be required for 1Q2011 with total annual IAS estimated to be \$550.21 million.

Interexchange Carriers, Federal-State Joint Board on Universal Service, Access Charge Reform for Incumbent Local Exchange Carriers Subject to Rate-of-Return Regulation, Prescribing the Authorized Rate of Return for Interstate Services of Local Exchange Carriers, CC Docket Nos. 00-256, 96-45, 98-77, 98-166, Second Report and Order and Further Notice of Proposed Rulemaking in CC Docket No. 00-256, Fifteenth Report and Order in CC Docket No. 96-45, and Report and Order in CC Docket Nos. 98-77 and 98-166, FCC 01-304, 16 FCC Rcd 19613 (2001) (MAG Order).

²⁹ See Access Charge Reform, Price Cap Performance Review for Local Exchange Carriers, CC Docket Nos. 96-262, 94-1, Sixth Report and Order, Low-Volume Long Distance Users, CC Docket No. 99-249, Report and Order, Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Eleventh Report and Order, FCC 00-193, 15 FCC Rcd 12962 (2000) (Interstate Access Order). ³⁰ See Interstate Access Order at ¶ 201.

³¹ See supra n.11.

Appendices HC12, HC13, and HC14 provide USAC's 1Q2011 uncapped IAS projected by study area, line, and state, respectively.

NON-RURAL FORWARD-LOOKING SUPPORT

Under the most recent calculation of forward-looking High Cost Model (HCM)
Support, non-rural carriers in 10 states (Alabama, Kentucky, Maine, Mississippi, Montana,
Nebraska, South Dakota, Vermont, West Virginia, and Wyoming) are eligible to receive
forward-looking support in 2011.³²

For 1Q2011, USAC projects \$75.04 million will be required for HCM Support, which consists of \$37.30 million for incumbent non-rural carriers and \$37.74 million of capped support for CETCs (\$48.57 million is uncapped CETC support). Based on these projections, total annual 2011 HCM Support is estimated to be \$300.16 million.

Appendices HC15, HC16, and HC17 provide USAC's 1Q2011 uncapped projections of non-rural forward-looking support by wire center, state, and study area, respectively.

Appendices HC25, HC26 and HC27 provide the revised 4Q2010 projections of HCM by wire center, by state and study area, respectively

COMPETITIVE ETC LINES

Appendix HC18 provides CETC lines reported for HCL Support by incumbent study area. HC19 provides CETC lines reported for ICLS by incumbent study area. HC20 provides CETC lines reported for IAS by incumbent study area. HC21 provides CETC lines reported for HCM Support by incumbent study area.

HIGH COST SUPPORT MECHANISM SUMMARY

The estimated 1Q2011 High Cost Support Mechanism funding requirement is \$1,038.99 million, which includes \$327.70 million for HCL Support (including SNA and

14

³² See Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Order and Order on Reconsideration, DA 03-4070 (rel. Dec. 24, 2003); see also Wireline Competition Bureau Releases Estimated State-By-State High-Cost Universal Service Support Amounts for Non-Rural Carriers for 2004, CC Docket No. 96-45, Public Notice, DA 03-4071 (rel. Dec. 24, 2003).

SVS), \$95.01 million for LSS, \$403.69 million for ICLS, \$137.55 million for IAS, and \$75.04 million for HCM Support. The above funding requirements reflect capped and phased down CETC support consistent with the Commission orders.³³ Sections 54.709(b) and 54.709(c) of the Commission's rules require USAC to adjust the size of the projected support requirements to reflect adjustments based on actual dollar amounts compared to the projections included in the prior period.³⁴ Increases in the size of the funding requirement for the prior period are added to the projected requirements; decreases from the prior period are subtracted from the projected revenue requirements.

The FCC recently waived on an interim basis 47 C.F.R. § 54.709(b) for CETC support, which requires that USAC account for any difference between its projected revenue requirements and its actual revenue requirements as a prior period adjustment in the next quarterly demand filing.³⁵ The FCC explained in the order that this temporary waiver is to reserve funds as a down payment for the National Broadband Plan.³⁶

Results for the Third Quarter 2010 (3Q2010) contributed to an under-funded condition for which this filing proposes to adjust the 1Q2011 funding requirements. The total adjustment to the 1Q2011 fund requirement based on actual results will increase the funding needed by \$126.28 million. The explanation for the adjustment is described in the following table:

15

³³ See In the Matter of High-Cost Universal Service Support, FCC 08-122 (2008) and FCC 10-155 (rel. Sept. 3, 2010).

³⁴ 47 C.F.R. §§ 54.709(b) and 54.709(c).

³⁵ See FCC 10-155, ¶ 22.

³⁶ *Id*.

Reason for the Prior Period Adjustment	Adjustment in Millions
The 3Q2010 billings were lower than the projected revenues	
reported by contributors in their quarterly revenue projections	
due to the annual actuals/quarterly revenue estimate true-up	
that is performed during the 3rd quarter. In this most recent	
review, actual revenue was lower than what USF contributors	
had projected over 2009, and a credit was issued that reduced	
billings significantly.	\$81.51
High Cost Support Mechanism distributions were higher than	
projected in 3Q2010	60.92
Interest income was higher than estimated for 3Q2010.	(0.12)
Bad debt expense was lower than anticipated.	(8.92)
2009 administrative expenses true-up. ³⁷	(7.11)
Total Prior Period Adjustment	\$126.2838

The total fund requirement, including funds reserved pursuant to FCC 10-155,³⁹ is \$1,095.84 million and is adjusted as follows: increased by the prior period adjustments of \$126.28 million, increased by administrative costs of \$4.31 million, and reduced by the projected interest income of \$0.15 million; resulting in a total projected 1Q2011 funding requirement for the High Cost Support Mechanism of \$1,226.28 million.

Appendix M02 provides information on the individual components of the funding requirement for the quarter.

LOW INCOME SUPPORT MECHANISM

LIFELINE SUPPORT

All ETCs must offer Lifeline support to qualified low-income consumers. ⁴⁰ ETCs providing Lifeline support in accordance with Subpart E of Section 54 of the Commission's rules are entitled to receive funding from the Low Income Support Mechanism for the

⁴⁰ See 47 C.F.R. § 54.201.

³⁷ USAC performs an annual true-up of actual administrative expenses in its July or November Fund Size Projections Filing submitted to the Commission, depending on when the USAC Board of Directors approves the USAC annual financial audit. This true-up excludes the Schools and Libraries Support Mechanism because that program's administrative expenses are included in its annual funding cap.

 $^{^{38}}$ Interim waiver of 47 C.F.R § 54.709(b) is for High Cost CETC projections versus disbursements adjustment. Other prior period adjustments, such as ILEC distributions, billings, interest income and bad debt, must continue to be accounted for.

³⁹ See FCC 10-155, ¶22.

waiver of charges and reduced rates provided to qualified low-income subscribers.⁴¹ Lifeline support provides funding from the interstate jurisdiction of up to \$10.00 per low-income subscriber per month, which can consist of a baseline amount of between \$3.50 and \$6.50 (Tier One), 42 an additional \$1.75 per subscriber if the state commission authorizes a reduction in local rates equal to that amount (Tier Two), and up to an additional \$1.75 from the mechanism if the state provides support for the low-income subscriber as well (Tier Three). 43 Further, up to an additional \$25 per low-income subscriber per month is available to eligible residents of tribal lands (Tier Four). 44

For 1Q2011, USAC projects \$341.03 million will be required for Lifeline support. Based on this projection, total annual 2011 Lifeline support is estimated to be \$1,364.12 million.

LINK UP AMERICA

Link Up support compensates ETCs up to \$30 per eligible subscriber for revenue foregone in offering discounted service initiation fees to qualified low income individuals.⁴⁵ The Tribal Order authorized additional Link Up support of up to \$70 per qualified low income subscriber residing on eligible tribal lands. 46 For 1Q2011, USAC projects that

⁴¹ 47 C.F.R. §§ 54.401-54.417.

⁴² Tier One support, which compensates the carrier for not charging the subscriber line charge (SLC) to eligible low-income customers, ranges from \$3.50 to \$6.50. See Interstate Access Order at ¶ 70 (permitting the baseline subscriber line charge to increase for price cap carriers from \$3.50 to \$4.35 effective July 1, 2000, and to increase again from \$4.35 to \$5.00 effective July 1, 2001); MAG Order at ¶ 42 (permitting rate-of-return carriers to increase their baseline subscriber line charge to \$5.00 effective January 1, 2002); Cost Review Proceeding for Residential and Single-Line Business Subscriber Line Charge (SLC) Caps, Access Charge Reform, and Price Cap Performance Review for Local Exchange Carriers, CC Docket Nos. 96-262, 94-1, Order, FCC 02-161 (rel. June 5, 2002) (2002 SLC Order) (authorizing an increase in the baseline subscriber line charge for price cap and rate-ofreturn carriers to \$6.00, effective July 1, 2002, and to \$6.50, effective July 1, 2003).

⁴³ Tier Three support is equal to one-half of a state-funded amount up to \$3.50. For example, if a carrier operating in a state that has a matching program that provides \$3.50 in support through the matching program reduces its intrastate rates by \$10.00 for low-income customers, the customer would experience a total monthly rate reduction of \$13.50 (\$3.50 in interstate charges and \$10.00 in intrastate charges) of which \$10.00 would be funded from the federal jurisdiction and \$3.50 from the state matching program.

^{44 47} C.F.R. § 54.400(e).

⁴⁵ 47 C.F.R. §§ 54.411 and 54.413.

⁴⁶ See Promoting Deployment and Subscribership in Unserved and Underserved Areas, Including Tribal and Insular Areas, CC Docket No. 96-45, Twelfth Report and Order, Memorandum Opinion and Order, and Further Notice of Proposed Rule-making, (rel. June 30, 2000) (Tribal Order).

\$23.13 million will be required for Link Up support. Based on this projection, total annual 2011 Link Up support is estimated to be \$95.52 million.

TOLL LIMITATION SUPPORT

Toll Limitation Support (TLS) compensates ETCs for providing voluntary toll-limitation service based on the carrier's incremental cost of providing toll-limitation services. The Commission has defined these costs as the costs that carriers otherwise would not incur if they did not provide toll-limitation service to a given customer.⁴⁷ Toll limitation consists of toll blocking, which permits consumers to elect not to allow the completion of outgoing toll calls, and toll control, which allows consumers to specify a certain amount of toll usage that may be incurred per month or per billing cycle.⁴⁸ For 1Q2011, USAC projects that \$6.56 million will be required for TLS. Based on this projection, total annual 2011 TLS is estimated to be \$26.20 million.

LOW INCOME SUPPORT MECHANISM SUMMARY

The estimated 1Q2011 Low Income Support Mechanism funding requirement is \$370.72 million, which includes \$341.03 million for Lifeline, \$23.13 million for Link Up, and \$6.56 million for Toll Limitation Service. Results of 3Q2010 contribute to an over-funded condition, for which this filing proposes to adjust the 1Q2011 funding requirement. The total adjustment to the 1Q2011 funding requirement based on actual results will decrease the funding needed by \$11.89 million. The explanation for the adjustment is described in the following table:

_

⁴⁷ See Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Report and Order, 12 FCC Rcd 8776 (1997) at ¶ 386 (First Report and Order) (subsequent history omitted).

⁴⁸ 47 C.F.R. §§ 54.400(b) and (c).

Reason for the Prior Period Adjustment	Adjustment in Millions
The 3Q2010 billings were lower than the projected revenues	
reported by contributors in their quarterly revenue projections	
due to the annual actuals/quarterly revenue estimate true-up	
that is performed during the 3rd quarter. In this most recent	
review, actual revenue was lower than what USF contributors	
had projected over 2009, and a credit was issued that reduced	
billings significantly.	\$24.88
Low Income Support Mechanism distributions were lower	
than projected in 3Q2010.	(34.02)
Interest income was higher than estimated for 3Q2010.	(0.10)
Bad debt expense was lower than anticipated.	(1.65)
2009 administrative expenses true-up. ⁴⁹	(1.00)
Total Prior Period Adjustment	(\$11.89)

The total fund requirement of \$370.72 million, decreased by the prior period adjustment of \$11.89 million, increased for administrative expenses of \$1.73 million, and decreased by projected interest income of \$0.14 million, results in a total projected funding requirement for the Low Income Support Mechanism for 1Q2011 of \$360.42 million.

Appendix LI01 provides projected Low Income support amounts by state and study area for 1Q2011. 50 LI02 provides detail on Low Income funding amounts available in each of the states and territories for 1Q2011. LI03 provides a list of ETCs for 3Q2010.51 LI04 provides detail on quarterly company specific Low Income support disbursement amounts for 3Q2010. LI05 provides detail on annual company-specific Low Income support amounts for 2007 through 2Q2010.52 LI06 provides historical data of monthly support amounts claimed by ETCs from January 1998 through September 30, 2010. LI07 provides detail on Low Income support distributed by state for 2007 through 2Q2010.53 LI08 and

⁴⁹ USAC performs an annual true-up of actual administrative expenses in its July or November Fund Size Projections Filing submitted to the Commission, depending on when the USAC Board of Directors approves the USAC annual financial audit. This true-up excludes the Schools and Libraries Support Mechanism because that program's administrative expenses are included in its annual funding cap.

⁵⁰ Companies that are no longer ETCs have been removed from LI01.

⁵¹ Companies that are no longer ETCs have been removed from LI03.

⁵² For data for years prior to 2007 see LI05 of USAC's 2Q2010 FCC Quarterly Demand Filing.

⁵³ For data for years prior to 2007 see LI07 of USAC's 2Q2010 FCC Quarterly Demand Filing.

LI09 provide subscriber information by state and jurisdiction for Lifeline and Link Up support, respectively. LI10 shows the Tier 1 amounts reported by all companies during 2Q2010.

RURAL HEALTH CARE SUPPORT MECHANISM

Following is a summary of Rural Health Care Support Mechanism commitments and disbursements for Funding Years 2005-10 as of September 30, 2010. Prior funding years are closed.

FUNDING YEAR 2005

Funding Year 2005 began on July 1, 2005 and ended on June 30, 2006. As of September 30, 2010, a total of 3,449 FCC Form 465s were posted and 5,549 packets were received.

The status of Funding Year 2005 packets is provided in the following table:

FUNDING YEAR 2005 PACKET PROCESSING		
Packets Completely Processed	4,801	
Packets Awaiting Supervisory Approval Only	0	
Complete – Ready to Process	0	
Withdrawn by Applicant	557	
Denied	135	
Duplicate	56	
Incomplete – Require Forms and/or Clarification	0	
Total Packets Received as of 9/30/2010 for Funding Year 2005	5,549	

As of September 30, 2010, funding commitments have been issued totaling \$42.16 million. Based on information provided by applicants, USAC now estimates Funding Year 2005 demand will be \$40.02 million. The Commission previously authorized collection of \$40.05 million for Funding Year 2005. Considering the revised demand estimate for Funding Year 2005, USAC recommends the Commission decrease collections for Funding Year 2005 by \$0.03 million in 1Q2011.

Funding commitments made during 3Q2010 are included in Appendix RH01. Authorized funding by applicant during 3Q2010 and disbursements made to service providers through 3Q2010 are listed in Appendices RH02 and RH03, respectively.

FUNDING YEAR 2006

Funding Year 2006 began on July 1, 2006 and ended on June 30, 2007. The filing window for Funding Year 2006 opened on March 13, 2006. As of September 30, 2010, a total of 3,353 Form 465s were posted and 5,917 packets were received.

The status of Funding Year 2006 packets is provided in the following table:

FUNDING YEAR 2006 PACKET PROCESSING		
Packets Completely Processed	5,226	
Packets Awaiting Supervisory Approval Only	0	
Complete – Ready to Process	0	
Withdrawn by Applicant	520	
Denied	159	
Duplicate	12	
Incomplete – Require Forms and/or Clarification	0	
Total Packets Received as of 9/30/2010 for Funding Year 2006	5,917	

On September 29, 2006, the FCC released an order establishing a new two-year Rural Health Care Support Mechanism Pilot Program for Funding Years 2006 and 2007 to cover "up to 85 percent of an applicant's costs of deploying a dedicated broadband network."⁵⁴ The application window for the Pilot Program opened on March 8, 2007 and closed on May 7, 2007. ⁵⁵ On November 19, 2007, the FCC released an order increasing the number of funding years to three for the Pilot Program and awarding \$417.78 million in

21

⁵⁴ In the Matter of the Rural Health Care Support Mechanism, FCC 06-144, 2006 WL 2819579 (F.C.C.) (rel. Sept. 29, 2006). See also, Wireline Competition Bureau Seeks Comment on the Petition for Reconsideration or, in the Alternative, Clarification Filed by National Lambadarail, Inc., WC 02-60, DA 06-2279 (rel. November 6, 2006); FCC Expands Eligibility to Include National LambdaRail's Backbone in Rural Health Care Pilot, FCC 07-6 (rel. February 7, 2007).

⁵⁵ Wireline Competition Bureau Announces OMB Approval of the Rural Health Care Pilot Program Information Collection Requirements and the Deadline for Filing Applications, DA 07-1188 (rel. March 9, 2007).

support to 69 applications over funding years 2007, 2008 and 2009.⁵⁶ Support under the Pilot Program is capped at \$139.26 million in each of the three funding years. The Commission stated that monies collected in funding year 2006 for the Pilot Program should be applied to Funding Year 2007,⁵⁷ resulting in \$54.44 million of funds collected for Funding Year 2006 being reallocated to Funding Year 2007.

As of September 30, 2010, primary program funding commitments have been issued totaling \$46.48 million. Based on information provided by applicants, USAC now estimates Funding Year 2006 primary program demand will be \$45.26 million. The Commission previously authorized collection of \$45.27 million for Funding Year 2006. Considering the revised primary program demand estimate for Funding Year 2006, USAC recommends the Commission decrease collections for Funding Year 2006 of the primary program by \$0.01 million in 1Q2011.

Authorized funding by applicant during 3Q2010 and disbursements made to service providers during 3Q2010 are listed in Appendices RH04 and RH05, respectively.

FUNDING YEAR 2007

Funding Year 2007 began on July 1, 2007 and ended on June 30, 2008. The filing window for Funding Year 2007 opened on March 12, 2007. As of September 30, 2010, a total of 3,564 Form 465s were posted and 6,777 packets were received.

The status of Funding Year 2007 packets is provided in the following table:

5/ Id.

⁵⁶ See In the Matter of the Rural Health Care Support Mechanism, FCC 07-198 (rel. November 19, 2007).

FUNDING YEAR 2007 PACKET PROCESSING	
Packets Completely Processed	6,038
In Review	0
Withdrawn by Applicant	472
Denied	237
Duplicate	30
Incomplete – Require Forms and/or Clarification	0
Total Packets Received as of 9/30/2010 for Funding Year 2007	6,777

As of September 30, 2010, Pilot Program funding commitments have been issued totaling \$0.48 million. Based on information provided by applicants, USAC now estimates Funding Year 2007 Pilot Program demand will be \$0.47 million. In accordance with the instructions in a January 17, 2008 letter from the Chief of the FCC Wireline Competition Bureau allowing Pilot Program participants to roll forward support not used in one year to a subsequent funding year, USAC carried forward funds not used in Funding Year 2007 to Funding Year 2008 and Funding Year 2009. USAC has collected \$139.26 million for each of the Pilot Program Funding Years, thus no further collection is necessary.

As of September 30, 2010, primary program funding commitments have been issued totaling \$56.82 million. Based on information provided by applicants USAC estimates Funding Year 2007 primary program demand will be \$55.25 million. The Commission previously authorized collection of \$55.25 million for Funding Year 2007.

Funding commitments made during 3Q2010 are included in Appendix RH06. Authorized funding by applicant during 3Q2010 and disbursements made to service providers during 3Q2010 are listed in Appendices RH07 and RH08, respectively.

FUNDING YEAR 2008

Funding Year 2008 began on July 1, 2008 and ended on June 30, 2009. The window for Funding Year 2008 opened on April 8, 2008. As of September 30, 2010, a total of 3,563 Form 465s were posted and 7,396 packets were received.

The status of Funding Year 2008 packets is provided in the following table:

FUNDING YEAR 2008 PACKET PROCESSING					
Packets Completely Processed	6,804				
In Review	0				
Withdrawn by Applicant	464				
Denied	108				
Duplicate	20				
Incomplete – Require Forms and/or Clarification	0				
Total Packets Received as of 9/30/2010 for Funding Year 2008	7,396				

As of September 30, 2010, Pilot Program funding commitments have been issued totaling \$16.75 million for Funding Year 2008. Based on information provided by applicants, USAC now estimates Funding Year 2008 Pilot Program demand will be \$16.13 million. In accordance with the instructions in a January 17, 2008 letter from the Chief of the FCC Wireline Competition Bureau allowing Pilot Program participants to roll forward support not used in one year to a subsequent funding year, USAC carried forward funds not used in Funding Year 2008 to Funding Year 2009. USAC has collected \$139.26 million for each of the Pilot Program Funding Years, thus no further collection is necessary.

As of September 30, 2010, primary program funding commitments have been issued totaling \$66.93 million. Based on information provided by applicants USAC estimates Funding Year 2008 primary program demand will be \$65.34 million. The Commission previously authorized collection of \$65.15 million for Funding Year 2008. Considering the revised primary program demand estimate for Funding Year 2008, USAC recommends the

Commission increase collections for Funding Year 2008 of the primary program by \$0.19 million in 1Q2011.

Funding commitments made during 3Q2010 are included in Appendix RH09. Authorized funding by applicant during 3Q2010 and disbursements made to service providers during 3Q2010 are listed in Appendices RH10 and RH11, respectively.

FUNDING YEAR 2009

Funding Year 2009 began on July 1, 2009 and ended on June 30, 2010. The window for Funding Year 2009 opened on April 9, 2009. As of September 30, 2010, a total of 3,942 Form 465s were posted and 7,989 packets were received.

The status of Funding Year 2009 packets is provided in the following table:

FUNDING YEAR 2009 PACKET PROCESSING						
Packets Completely Processed	6,735					
In Final Review	65					
In Review	426					
Withdrawn by Applicant	366					
Denied	87					
Duplicate	8					
Incomplete – Require Forms and/or Clarification	302					
Total Packets Received as of 9/30/2010 for Funding Year 2009	7,989					

As of September 30, 2010, Pilot Program funding commitments have been issued totaling \$74.39 million for Funding Year 2009. In accordance with the instructions in a January 17, 2008 letter from the Chief of the FCC Wireline Competition Bureau allowing Pilot Program participants to roll forward support not used in one year to a subsequent funding year, USAC has previously carried forward funds not used in Funding Year 2007 and Funding Year 2008 to Funding Year 2009. Based on information provided by applicants, USAC now estimates Funding Year 2009 Pilot Program demand will be \$401.18

million. USAC has collected \$139.26 million for each of the Pilot Program Funding Years, thus no further collection is necessary.

As of September 30, 2010, primary program funding commitments have been issued totaling \$66.99 million. Based on information provided by applicants, USAC now estimates Funding Year 2009 primary program demand will be \$72.42 million. The Commission previously authorized collection of \$72.72 million for Funding Year 2009. Considering the revised primary program demand estimate for Funding Year 2009, USAC recommends the Commission decrease collections for Funding Year 2009 of the primary program by \$0.30 million in 1Q2011.

Funding commitments made during 3Q2010 are included in Appendix RH12. Authorized funding by applicant during 3Q2010 and disbursements made to service providers during 3Q2010 are listed in Appendices RH13 and RH14, respectively.

FUNDING YEAR 2010

Funding Year 2010 began on July 1, 2010 and will end on June 30, 2011. The window for Funding Year 2010 opened on March 15, 2010.

Based on information provided by applicants, USAC now estimates Funding Year 2010 primary program demand will be \$61.74 million. The Commission previously authorized collection of \$41.07 million for Funding Year 2010. Considering the revised primary program demand estimate for Funding Year 2010, USAC recommends the Commission increase collections for Funding Year 2010 of the primary program by \$20.67 million in 1Q2011.

RURAL HEALTH CARE SUPPORT MECHANISM SUMMARY

The estimated 1Q2011 Rural Health Care Support Mechanism demand requirement is \$20.52 million (\$20.67 million for Funding Year 2010, minus \$0.30 million for Funding

Year 2009, plus \$0.19 million for Funding Year 2008, minus \$0.01 million for Funding Year 2006, minus \$0.03 million for Funding Year 2005).

The results of 3Q2010 contributed to an under-funded condition for which this filing proposes to adjust the 1Q2011 funding requirements. The total adjustment to the 1Q2011 funding requirement based on actual results will increase the funding needed by \$0.04 million. The explanation for the adjustment is provided in the following table:

Reason for the Prior Period Adjustment	Adjustment in Millions
The 3Q2010 billings were lower than the projected revenues	
reported by contributors in their quarterly revenue projections	
due to the annual actuals/quarterly revenue estimate true-up	
that is performed during the 3rd quarter. In this most recent	
review, actual revenue was lower than what USF contributors	
had projected over 2009, and a credit was issued that reduced	
billings significantly.	\$2.47
Interest income was higher than estimated for 3Q2010.	(0.15)
Bad debt expense was lower than anticipated.	(0.28)
2009 administrative expenses true-up. ⁵⁸	(2.00)
Total Prior Period Adjustment	\$0.04

The total fund requirement of \$20.52 million, increased by the prior-period adjustment of \$0.04 million, increased for administrative expenses of \$3.78 million, and decreased by projected interest income of \$0.47 million, results in a total projected funding requirement for the Rural Health Care Support Mechanism for 1Q2011 of \$23.87 million.

SCHOOLS AND LIBRARIES SUPPORT MECHANISM

Following is a summary of Schools and Libraries Support Mechanism net commitments⁵⁹ and net authorized for payment⁶⁰ by funding year as of September 30, 2010.

⁵⁸ USAC performs an annual true-up of actual administrative expenses in its July or November Fund Size Projections Filing submitted to the Commission, depending on when the USAC Board of Directors approves the USAC annual financial audit. This true-up excludes the Schools and Libraries Support Mechanism because that program's administrative expenses are included in its annual funding cap.

⁵⁹ Net Commitments are the amount of total funding commitments (including appeals, less funding commitment adjustments (COMADs) and other recaptures) reduced by the remaining dollar amount of commitments that had not been fully disbursed by their invoicing deadline.

⁶⁰ Net authorized for payment is the amount of total approved invoices less any returned funds.

FUNDING YEAR 1998

FUNDING YEAR 1998								
		Net Co	mmitments		Net Autl Pay	Auth/Com		
				illions of Dollars		% of Committed Authorized for Payment		
Telecommunications	\$	675.03	39.82%	\$	507.57	36.28%	75.19%	
Internet Access	\$	134.14	7.91%	\$	94.82	6.78%	70.69%	
Internal Connections	\$	885.87	52.27%	\$	796.54	56.94%	89.92%	
TOTAL	\$	1,695.04	100.00%	\$	1,398.93	100.00%	82.53%	
Deobligations due to Expired FRNs	\$	(296.05)						
Net Commitments	\$	1,398.99						

No Funding Year 1998 applications remained in the Program Integrity Assurance (PIA) review process. Funding Year 1998 began on January 1, 1998 and ended on June 30, 1999. No payments were made to service providers during 3Q2010 for Funding Year 1998.

FUNDING YEAR 1999

		FUND	OING YEAR 19	99			
		Net Co	mmitments	1	Net Autl Pay	Auth/Com	
							% of Committed
	M	illions of	% of Total	ll l			Authorized for
		Dollars	Commitments			for Payment	_
Telecommunications Internet Access	\$ \$	633.52 148.76		\$	452.99 95.50		71.50% 64.20%
Internal Connections	\$	1,364.92	63.57%	\$1	,105.47	66.84%	80.99%
TOTAL	\$	2,147.20	100.00%	\$1	,653.96	100.00%	77.03%
Deobligations due to Expired FRNs	\$	(493.12)					
Net Commitments	\$	1,654.08					

Universal Service Administrative Company 1Q2011 Fund Size Projections

No Funding Year 1999 applications remained in the PIA review process. Funding Year 1999 began on July 1, 1999 and ended on June 30, 2000. Authorized funding by applicant during 3Q2010 and cumulative payments made to service providers through 3Q2010 are listed in Appendices SL01 and SL02, respectively.

FUNDING YEAR 2000

		FUND	OING YEAR 20	00			
		Net Co	mmitments	Net Authorized for Payment			Auth/Com
							% of
							Committed
						% of Total	Authorized
	N	Iillions of	% of Total		lions of	Authorized for Payment	for
		Dollars	Commitments	Dollars			Payment
Telecommunications	\$	719.14	34.72%	\$	481.16	29.16%	66.91%
Internet Access	\$	218.74	10.56%	\$	133.46	8.09%	61.01%
Internal Connections	\$	1,133.51	54.72%	\$1	,035.19	62.75%	91.33%
TOTAL	\$	2,071.39	100.00%	\$ 1	,649.81	100.00%	79.65%
Deobligations due to							
Expired FRNs	\$	(421.43)					
Net Commitments	\$	1,649.96					

No Funding Year 2000 applications remained in the PIA review process. Funding Year 2000 began on July 1, 2000 and ended on June 30, 2001. Authorized funding by applicant during 3Q2010 and cumulative payments made to service providers through 3Q2010 are listed in Appendices SL03 and SL04, respectively.

Universal Service Administrative Company 1Q2011 Fund Size Projections

FUNDING YEAR 2001

FUNDING YEAR 2001								
	1	Net Co	mmitments	Net Auti Pay	Auth/Com			
		ons of llars	% of Total Commitments	Millions of Dollars		% of Committed Authorized for Payment		
Telecommunications Internet Access	- - - - - - - - - - - - - -	776.27 224.77	35.55% 10.29%	\$ 539.62 \$ 149.44	31.80% 8.81%	69.51% 66.49%		
Internal Connections	\$ 1,1	182.78	54.16%	\$1,007.85	59.39%	85.21%		
TOTAL	\$ 2,	183.82	100.00%	\$1,696.91	100.00%	77.70%		
Deobligations due to Expired FRNs	\$ (4	84.25)						
Net Commitments	\$ 1,0	699.57						

As of September 30, 2010, two potentially fundable Funding Year 2001 applications remained in the PIA review process. Funding Year 2001 began on July 1, 2001 and ended on June 30, 2002. Authorized funding by applicant during 3Q2010 and cumulative payments made to service providers through 3Q2010 are listed in Appendices SL05 and SL06, respectively.

FUNDING YEAR 2002

	FUNDING YEAR 2002						
		Net Co	mmitments	Net Authorized for Payment		Auth/Com	
		llions of Oollars	% of Total Commitments	II	lions of		% of Committed Authorized for Payment
Telecommunications	\$	858.23	38.47%	\$	613.14	38.40%	71.44%
Internet Access	\$	249.97	11.20%	\$	170.99	10.71%	68.40%
Internal Connections	\$	1,122.91	50.33%	\$	812.62	50.89%	72.37%
TOTAL	\$	2,231.11	100.00%	\$1	,596.75	100.00%	71.57%
Deobligations due to Expired FRNs	\$	(597.38)					
Net Commitments	\$	1,633.73					

As of September 30, 2010, one potentially fundable Funding Year 2002 application remained in the PIA review process. Funding Year 2002 began on July 1, 2002 and ended on June 30, 2003. Funding commitments made to applicants during 3Q2010 are included in Appendix SL07. Authorized funding by applicant during 3Q2010 and cumulative payments to service providers through 3Q2010 are listed in Appendices SL08 and SL09, respectively.

FUNDING YEAR 2003

	FUNDING YEAR 2003						
		Net Co	mmitments	N	Net Authorized for Payment		Auth/Com
		illions of Dollars	% of Total Commitments	II	ions of ollars		% of Committed Authorized for Payment
Telecommunications	\$	906.31	33.43%	\$	659.17	33.87%	72.73%
Internet Access	\$	276.04	10.18%	\$	203.69	10.47%	73.79%
Internal Connections	\$	1,528.83	56.39%	\$1	,082.99	55.66%	70.84%
TOTAL	\$	2,711.18	100.00%	\$1,	,945.85	100.00%	71.77%
Deobligations due to Expired FRNs	\$	(747.35)					
Net Commitments	\$	1,963.83					

As of September 30, 2010, two potentially fundable Funding Year 2003 applications remained in the PIA review process. Funding Year 2003 began on July 1, 2003 and ended on June 30, 2004. Funding commitments made to applicants during 3Q2010 are included in Appendix SL10. Authorized funding by applicant during 3Q2010 and cumulative payments to service providers through 3Q2010 are listed in Appendices SL11 and SL12, respectively.

FUNDING YEAR 2004

FUNDING YEAR 2004						
	Net Co	mmitments	Net Aut Pay	Auth/Com		
	Millions of Dollars	% of Total	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment	
				•	-	
Telecommunications	\$ 946.70	42.63%	\$ 688.42	45.01%	72.72%	
Internet Access	\$ 245.67	11.06%	\$ 192.75	12.60%	78.46%	
Internal Connections	\$ 1,028.38	46.31%	\$ 648.20	42.39%	63.03%	
TOTAL	\$ 2,220.75	100.00%	\$1,529.37	100.00%	68.87%	
Deobligations due to Expired FRNs	\$ (663.04)					
Net Commitments	\$ 1,557.71					

As of September 30, 2010, 42 potentially fundable Funding Year 2004 applications remained in the PIA review process. Funding Year 2004 began on July 1, 2004 and ended on June 30, 2005. Authorized funding by applicant during 3Q2010 and cumulative payments to service providers through 3Q2010 are listed in Appendices SL13 and SL14, respectively.

FUNDING YEAR 2005

	FUNDING YEAR 2005							
	Net C	ommitments	Net Auth Pay	Auth/Com				
	Millions o	f % of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment			
Telecommunications	\$ 978.8	6 46.08%	\$ 766.01	47.97%	78.26%			
Internet Access	\$ 264.4	7 12.45%	\$ 213.14	13.35%	80.59%			
Internal Connections	\$ 745.4	3 35.10%	\$ 526.37	32.96%	70.61%			
Internal Connections-Maint	\$ 135.2	1 6.37%	\$ 91.44	5.72%	67.63%			
TOTAL	\$ 2,123.9	7 100.00%	\$1,596.96	100.00%	75.19%			
Deobligations due to Expired FRNs	\$ (442.0)	3)						
Net Commitments	\$ 1,681.8	9						

As of September, 2010, 28 potentially fundable Funding Year 2005 applications remained in the PIA review process. Funding Year 2005 began on July 1, 2005 and ended on June 30, 2006. Funding commitments made to applicants during 3Q2010 are included in Appendix SL15. Authorized funding by applicant and cumulative payments to service providers through 3Q2010 are listed in Appendices SL16 and SL17, respectively.

FUNDING YEAR 2006

FUNDING YEAR 2006							
	Net Cor	nmitments	Net Auth Payr	Auth/Com			
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment		
Telecommunications	\$ 1,070.15	53.85%	\$ 845.26	54.90%	78.99%		
Internet Access	\$ 290.64	14.62%	\$ 234.47	15.24%	80.67%		
Internal Connections	\$ 502.40	25.28%	\$ 373.66	24.27%	74.38%		
Internal Connections-Maint	\$ 124.11	6.25%	\$ 86.13	5.59%	69.40%		
TOTAL	\$ 1,987.30	100.00%	\$1,539.52	100.00%	77.47%		
Deobligations due to Expired FRNs	\$ (401.06)						
Net Commitments	\$ 1,586.24						

As of September 30, 2010, 71 potentially fundable Funding Year 2006 applications remained in the PIA review process. Funding Year 2006 began on July 1, 2006 and ended on June 30, 2007. Funding commitments made to applicants during 3Q2010 are included in Appendix SL18. Authorized funding by applicant and cumulative payments to service providers through 3Q2010 are listed in Appendices SL19 and SL20, respectively.

FUNDING YEAR 2007

FUNDING YEAR 2007							
	Net Cor	nmitments	Net Auth Pay	Auth/Com			
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment		
Telecommunications Internet Access	\$ 1,172.66 \$ 310.64		\$ 926.89 \$ 256.77	49.91% 13.82%	79.04% 82.66%		
Internal Connections	\$ 802.47	32.83%	\$ 558.74	30.09%	69.63%		
Internal Connections-Maint	\$ 158.53	6.49%	\$ 114.74	6.18%	72.38%		
TOTAL	\$ 2,444.30	100.00%	\$1,857.14	100.00%	75.98%		
Deobligations due to Expired FRNs	\$ (427.74)						
Net Commitments	\$ 2,016.56						

As of September 30, 2010, 144 potentially fundable Funding Year 2007 applications remained in the PIA review process. Funding Year 2007 began on July 1, 2007 and ended on June 30, 2008. Funding commitments made to applicants during 3Q2010 are included in Appendix SL21. Authorized funding by applicant and cumulative payments to service providers through 3Q2010 are listed in Appendices SL22 and SL23, respectively.

FUNDING YEAR 2008

FUNDING YEAR 2008							
	Net Cor	nmitments	Net Auth Payr	Auth/Com			
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment		
Telecommunications Internet Access	\$ 1,288.97 \$ 336.77		\$ 992.15 \$ 267.17	57.85% 15.58%	76.97% 79.33%		
Internal Connections Internal Connections-Maint	\$ 759.06 \$ 126.01	30.23% 5.02%	\$ 370.71 \$ 84.92	21.62% 4.95%	48.84% 67.39%		
TOTAL	\$ 2,510.81		\$1,714.95	100.00%	68.30%		
Deobligations due to Expired FRNs	\$ (473.91)						
Net Commitments	\$ 2,036.90						

As of September 30, 2010, 238 potentially fundable Funding Year 2008 applications remained in the PIA review process. Funding Year 2008 began on July 1, 2008 and ended on June 30, 2009. Funding commitments made to applicants during 3Q2010 are included in Appendix SL24. Authorized funding by applicant and cumulative payments to service providers through 3Q2010 are listed in Appendices SL25 and SL26, respectively.

FUNDING YEAR 2009

	FUNDING YEAR 2009							
	Net Cor	mmitments	Net Auth Pay	Auth/Com				
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment			
Telecommunications	\$ 1,294.72		\$ 715.17	52.86%	55.24%			
Internet Access Internal Connections	\$ 348.28 \$ 927.68		\$ 220.71 \$ 311.61	16.31% 23.03%	63.37% 33.59%			
Internal Connections-Maint	\$ 194.26	7.03%	\$ 105.39	7.80%	54.25%			
TOTAL	\$ 2,764.94	100.00%	\$ 1,352.88	100.00%	48.93%			
Deobligations due to Expired FRNs	\$ -							
Net Commitments	\$ 2,764.94							

As of September 30, 2010, 907 potentially fundable Funding Year 2009 applications remained in the PIA review process. Funding Year 2009 began on July 1, 2009 and ended on June 30, 2010. Funding commitments made to applicants during 3Q2010 are included in Appendix SL27. Authorized funding by applicant and cumulative payments to service providers through 3Q2010 are listed in Appendices SL28 and SL29, respectively.

FUNDING YEAR 2010

	FUNDING YEAR 2010							
		Net Cor	nmitments	Net Authorized for Payment			Auth/Com	
		llions of Dollars	% of Total Commitments		ions of ollars	% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$	886.22	66.20%	\$	20.68	52.73%	2.33%	
Internet Access	\$	267.49	19.98%	\$	13.30	33.91%	4.97%	
Internal Connections	\$	143.67	10.73%	\$	1.05	2.68%	.73%	
Internal Connections-Maint	\$	41.31	3.09%	\$	4.19	10.68%	10.14%	
TOTAL	\$	1,338.69	100.00%	\$	39.22	100.00%	2.93%	
Deobligations due to Expired FRNs	\$	-						
Net Commitments	\$	1,338.69						

As of September 30, 2010, 11,242 potentially fundable Funding Year 2010 applications remained in the PIA review process. Funding Year 2010 began on July 1, 2010 and will end on June 30, 2011. Funding commitments made to applicants during 3Q2010 are included in Appendix SL30. Authorized funding by applicant and cumulative payments to service providers through 3Q2010 are listed in Appendices SL31 and SL32, respectively.

SCHOOLS AND LIBRARIES SUPPORT MECHANISM SUMMARY

In a series of actions from December 1999 through December 2002, the Commission used a net total of \$477.16 million of undisbursed Funding Year 1998 Schools and Libraries Support Mechanism funds to reduce USF collection requirements. Consistent with the Commission's direction in the Schools and Libraries First Report and Order, a total of \$852.12 million of undisbursed Funding Years 1999 and 2000 collections were used to

stabilize USF contributions and offset collections for 3rd Quarter 2002 (3Q2002), 4th Quarter 2002 (4Q2002), and 1st Quarter 2003 (1Q2003).⁶¹

In the Schools and Libraries Third Report and Order and Second Further Notice of Proposed Rulemaking, the Commission amended its rules to allow unused funds from prior funding years to be carried forward on an annual basis in the second quarter of each calendar year for use in the next full funding year. The Commission required USAC to file quarterly estimates of unused funds from prior funding years in submitting its projection of Schools and Libraries Support Mechanism demand for the upcoming quarter. The Commission modified the schedule to implement the process for Funding Year 2003 and directed USAC to carry forward \$420 million of unused prior year funds for use in Funding Year 2003. In accordance with the Schools and Libraries Third Report and Order, the Commission announced that \$150 million in unused funds from Funding Year 2001 would be carried forward to increase disbursements to schools and libraries in Funding Year 2004.

On June 11, 2007, the Commission instructed USAC to carry forward \$650 million in unused funds to Funding Year 2007.⁶⁵ The funds were carried forward from Funding Years 2001, 2002, 2003 and 2004 in the amount of \$50 million, \$300 million, \$150 million and \$150 million, respectively. On June 23, 2008, the Commission instructed USAC to carry forward \$600 million in unused funds to Funding Year 2008.⁶⁶ The funds were carried forward from Funding Years 2002, 2003 and 2004 in the amount of \$150 million, \$200

⁶¹ See Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, First Report and Order, FCC 02-175 (June 13, 2002) (Schools and Libraries First Report and Order).

⁶² See Schools and Libraries Universal Service Support Mechanism, CC Docket 02-6, Third Report and Order and Second Further Notice of Proposed Rulemaking, FCC 03-323 (December 23, 2003) (Schools and Libraries Third Report and Order).
⁶³ Id.

⁶⁴ See Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Carryover of Unused Funds for Funding Year 2004, DA 04-1848 (June 28, 2004).

⁶⁵ See Schools and Libraries Universal Support Mechanism, CC Docket No. 02-06, Wireline Competition Bureau Announces Carryover of Unused Funds for Funding Year 2007, DA 07-2470 (June 1, 2007).

⁶⁶ See Schools and Libraries Universal Support Mechanism, CC Docket No. 02-06, Carryover of Unused Federal Universal Service Funds for Funding Year 2008, DA 08-1470 (rel. June 23, 2008).

million and \$250 million, respectively. On July 31, 2009, the Commission instructed USAC to carry-forward \$900 million in unused funds to Funding Year 2009.⁶⁷ The funds were carried-forward from Funding Years 1999, 2001, 2002, 2003, 2004, 2005, and 2006 in the amount of \$25 million, \$60 million, \$60 million, \$210 million, \$275 million, \$200 million, and \$70 million, respectively. On July 1, 2010, the Commission instructed USAC to carry forward \$900 million in unused funds to Funding Year 2010.⁶⁸ The funds were carried-forward from Funding Years 2002, 2005, 2006, 2007, and 2008 in the amount of \$25 million, \$100 million, \$300 million, \$375 million, and \$100 million, respectively. In consultation with Federal Communications Commission staff, USAC estimates that \$250 million is available to carry forward from funding years as follows: 2003: \$20 million; 2004: \$20 million; 2005: \$60 million; 2006: \$75 million; and 2007: \$75 million.

The following sections provide information regarding the use of funds for each funding year, including adjustments made by the Commission and projections of unused funds as required by Commission rules.

Funding Year 1998 True-Up

As of September 30, 2010, \$1,398.93 million of Funding Year 1998 support had been authorized for disbursement. USAC estimates that a contingency amount of \$7.05 million should be reserved to pay appeals pending at the Commission and to pay invoices on Funding Year 1998 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amount, USAC estimates that no Funding Year 1998 funds are available to carry forward. The estimated remaining Funding Year 1998 balance is based on the following:

⁶⁷ See Schools and Libraries Universal Support Mechanism, CC Docket No. 02-06, Carryover of Unused Federal Universal Service Funds for Funding Year 2009, DA 09-1734 (rel. July 31, 2009).

⁶⁸ See Wireline Competition Bureau Announces Carryover of Unused Schools and Libraries Universal Service Funds for Funding Year 2010, DA 10-1243 (rel. July 1, 2010).

41

FUNDING YEAR 1998	Amounts in Millions
Amount Authorized and Actually Collected	\$1,925.00
Amount Authorized for Disbursement	(1,398.93)
Administrative Expenses (21 months)	(41.79)
Amount Applied to Adjust 2000, 2001, and 2002 Collections	(477.16)
Potential Additional Disbursements on Committed FRNs	(0.07)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(7.05)
Estimated Remaining Balance	\$0.00

Funding Year 1999 True-Up

As of September 30, 2010, \$1,653.96 million of Funding Year 1999 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 1999 funds includes an estimate of funds needed to pay additional disbursements on committed funding requests and a contingency reserve to pay pending appeals and make disbursements on Funding Year 1999 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amount, USAC estimates that no Funding Year 1999 funds are available to carry forward. The estimated remaining Funding Year 1999 balance is based on the following:

FUNDING YEAR 1999	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,653.96)
Administrative Expenses	(32.32)
Amount Applied to Adjust Third Quarter 2002 Collections	(256.16)
Amount Applied to Adjust Fourth Quarter 2002 Collections	(212.93)
Amount Carried Forward to Funding Year 2003	(50.00)
Amount Carried Forward to Funding Year 2009	(25.00)
Potential Additional Disbursements on Committed FRNs	(0.12)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(19.51)
Estimated Remaining Balance	\$0.00

Funding Year 2000 True-Up

As of September 30, 2010, \$1,649.81 million of Funding Year 2000 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2000 funds

includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on remaining requests that have not received funding commitments, as well as a contingency reserve to pay pending appeals and make disbursements on Funding Year 2000 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amount, USAC estimates that no Funding Year 2000 funds are available to carry forward. The estimated remaining Funding Year 2000 balance is based on the following:

FUNDING YEAR 2000	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,649.81)
Administrative Expenses	(32.24)
Amount Applied to Adjust Fourth Quarter 2002 Collections	(136.85)
Amount Applied to Adjust First Quarter 2003 Collections	(246.18)
Amount Carried Forward to Funding Year 2003	(160.00)
Potential Additional Disbursements on Committed FRNs	(0.15)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(24.77)
Estimated Remaining Balance	\$0.00

Funding Year 2001 True-Up

As of September 30, 2010, \$1,696.91 million of Funding Year 2001 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2001 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on remaining requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and make disbursements on Funding Year 2001 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements, USAC estimates that no Funding Year 2001 funds are available to carry forward. The estimated remaining Funding Year 2001 balance is based on the following:

FUNDING YEAR 2001	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,696.91)
Administrative Expenses	(30.56)
Amount Carried Forward to Funding Year 2003	(210.00)
Amount Carried Forward to Funding Year 2004	(150.00)
Amount Carried Forward to Funding Year 2007	(50.00)
Amount Carried Forward to Funding Year 2009	(60.00)
Potential Additional Disbursements on Committed FRNs	(2.67)
Remaining Uncommitted Requests	(20.33)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(29.53)
Estimated Remaining Balance	\$0.00

Funding Year 2002 True-Up

As of September 30, 2010, \$1,596.75 million of Funding Year 2002 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2002 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and make disbursements on Funding Year 2002 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements, USAC estimates that no Funding Year 2002 funds are available to carry forward. The estimated remaining Funding Year 2002 balance is based on the following:

FUNDING YEAR 2002	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,596.75)
Administrative Expenses	(38.53)
Amount Carried Forward to Funding Year 2007	(300.00)
Amount Carried Forward to Funding Year 2008	(150.00)
Amount Carried Forward to Funding Year 2009	(60.00)
Amount Carried Forward to Funding Year 2010	(25.00)
Potential Additional Disbursements on Committed FRNs	(36.97)
Remaining Uncommitted Requests	(0.93)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(41.82)
Estimated Remaining Balance	\$0.00

Funding Year 2003 True-Up

As of September 30, 2010, \$1,945.85 million of Funding Year 2003 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2003 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on Funding Year 2003 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements, USAC estimates that \$20 million of Funding Year 2003 funds are available to carry forward. The estimated remaining Funding Year 2003 balance is based on the following:

FUNDING YEAR 2003	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,945.85)
Amount Carried Forward from Funding Years 1999, 2000 and	
2001	420.00
Amount Carried Forward to Funding Year 2007	(150.00)
Amount Carried Forward to Funding Year 2008	(200.00)
Amount Carried Forward to Funding Year 2009	(210.00)
Administrative Expenses	(44.19)
Potential Additional Disbursements on Committed FRNs	(17.98)
Remaining Uncommitted Requests	(32.83)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(49.15)
Estimated Remaining Balance	\$20.00

Funding Year 2004 True-Up

As of September 30, 2010, \$1,529.37 million of Funding Year 2004 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2004 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on Funding Year 2004 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements, USAC estimates that \$20 million of Funding Year 2004 funds are available to carry forward. The estimated remaining Funding Year 2004 balance is based on the following:

FUNDING YEAR 2004	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,529.37)
Amount Carried Forward from Funding Year 2001	150.00
Amount Carried Forward to Funding Year 2007	(150.00)
Amount Carried Forward to Funding Year 2008	(250.00)
Amount Carried Forward to Funding Year 2009	(275.00)
Administrative Expenses	(55.75)
Potential Additional Disbursements on Committed FRNs	(28.35)
Remaining Uncommitted Requests	(36.20)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(55.33)
Estimated Remaining Balance	\$20.00

Funding Year 2005 True-Up

As of September 30, 2010, \$1,596.96 million of Funding Year 2005 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2005 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on Funding Year 2005 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amounts, USAC estimates that \$60.00 million of Funding Year 2005 funds are available to carry forward. The estimated remaining Funding Year 2005 balance is based on the following:

FUNDING YEAR 2005	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,596.96)
Amount Carried Forward to Funding Year 2009	(200.00)
Amount Carried Forward to Funding Year 2010	(100.00)
Administrative Expenses	(64.99)
Potential Additional Disbursements on Committed FRNs	(84.94)
Remaining Uncommitted Requests	(20.91)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(122.20)
Estimated Remaining Balance	\$60.00

Funding Year 2006 True-Up

As of September 30, 2010, \$1,539.52 million of Funding Year 2006 support had been authorized for disbursement. USAC's projection of the remaining Funding Year 2006 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on Funding Year 2006 funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amounts, USAC estimates that \$75.00 million of Funding Year 2006 funds are available to carry forward. The estimated remaining Funding Year 2006 balance is based on the following:

FUNDING YEAR 2006	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,539.52)
Amount Carried Forward to Funding Year 2009	(70.00)
Amount Carried Forward to Funding Year 2010	(300.00)
Administrative Expenses	(80.74)
Potential Additional Disbursements on Committed FRNs	(46.71)
Remaining Uncommitted Requests	(59.57)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(78.46)
Estimated Remaining Balance	\$75.00

Funding Year 2007 True Up

As of September 30, 2010, \$1,857.14 million of Funding Year 2007 support had been authorized for disbursement. USAC's projection of remaining Funding Year 2007 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amount, USAC estimates that

\$75.00 million of Funding Year 2007 funds are available to carry forward. The estimated remaining Funding Year 2007 balance is based on the following:

FUNDING YEAR 2007	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,857.14)
Amount Carried Forward from Funding Years 2001, 2002,	
2003 and 2004	650.00
Amount Carried-forward to Funding Year 2010	(375.00)
Administrative Expenses	(81.24)
Potential Additional Disbursements on Committed FRNs	(159.43)
Remaining Uncommitted Requests	(128.02)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(224.17)
Estimated Remaining Balance	\$75.00

Funding Year 2008 True Up

As of September 30, 2010, \$1,714.95 million of Funding Year 2008 support had been authorized for disbursement. USAC's projection of remaining Funding Year 2008 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amount, USAC estimates that no Funding Year 2008 funds are available to carry forward. The estimated remaining Funding Year 2008 balance is based on the following:

FUNDING YEAR 2008	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,714.95)
Amount Carried Forward from Funding Years 2002, 2003,	
and 2004	600.00
Amount Carried-forward to Funding Year 2010	(100.00)
Administrative Expenses	(81.44)
Potential Additional Disbursements on Committed FRNs	(321.94)
Remaining Uncommitted Requests	(167.38)
Contingency Amount for Pending Appeals and Invoice	
Deadline Extension Requests	(464.29)
Estimated Remaining Balance	\$0.00

Funding Year 2009 True Up

As of September 30, 2010, \$1,352.88 million of Funding Year 2009 support had been authorized for disbursement. USAC's projection of remaining Funding Year 2009 funds includes estimates of funds needed to pay additional disbursements on committed funding requests and disbursements on requests that have not yet received funding commitments, as well as a contingency reserve to pay pending appeals and to make disbursements on funding requests that may be granted extended invoice deadlines pursuant to Commission orders. Given these requirements and to preserve the contingency amount, USAC estimates that no Funding Year 2009 funds are available to carry forward. The estimated remaining Funding Year 2009 balance is based on the following:

FUNDING YEAR 2009	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(1,352.88)
Amount Carried-forward from Funding Years 1999, 2001,	
2002, 2003, 2004, 2005, and 2006	900.00
Administrative Expenses	(81.27)
Potential Additional Disbursements on Committed FRNs	(1,412.05)
Remaining Uncommitted Requests and Contingency Amount	
for Pending Appeals and Invoice Deadline Extension	
Requests	(303.80)
Estimated Remaining Balance	\$0.00

1Q2011 Demand Estimate and Contribution Requirement

USAC changed the accounting methodology for the USF to generally accepted accounting principles for federal agencies on October 1, 2004 to comply with the Commission's Order of October 3, 2003.⁶⁹ Commission staff subsequently determined that Funding Commitment Decision Letters (FCDLs) for the Schools and Libraries Support Mechanism are to be treated as "obligations" for federal budgetary accounting purposes and subject to the requirements of the Antideficiency Act (ADA).⁷⁰ The ADA generally requires that sufficient unobligated resources be available before an obligation can be incurred. Congress exempted the USF from the requirements of the ADA through December 31, 2010.⁷¹

To reduce the USF cash reserve that has accumulated primarily because the structure of the program necessarily results in significant time lags between the commitments and actual disbursements while at the same time retaining the ability for the USF to satisfy all outstanding commitments based on historic disbursement patterns, the Commission applied a total of \$550.00 million of the undisbursed USF balance from prior years against Schools and Libraries Support Mechanism demand in 2004. The Commission applied \$200.00 million of the cash balance in both Second Quarter and Third Quarter 2004, and \$150.00 million in Fourth Quarter 2004.

⁶⁹ See In re Application of Generally Accepted Accounting Principles for Federal Agencies and Generally Accepted Government Auditing Standards to the Universal Service Fund, CC Docket No. 96-45, Order, FCC 03-232, 18 FCC Rcd 19911 (2003).
70 31 U.S.C.
§ 1341.

⁷¹ See H.R. 3288, Omnibus Appropriations Act, 2009 (Public Law 111-117), §501 ("Section 302 of the Universal Service Antideficiency Temporary Suspension Act is amended by striking 'December 31, 2009', each place it appears and inserting 'December 31, 2010'."). See also H.R. 5419, 108th Cong 2d Sess., §302, Universal Service Antideficiency Temporary Suspension Act (effective Dec. 23, 2004) and H.R. 2862, 109th Cong 1st Sess., 8,633, Science, State, Justice, Commerce, and Related Agencies Appropriations Act, 2006 (effective Nov. 22, 2005); H.J. 20 (effective January 1, 2007); Consolidated Appropriations Act of 2008, H.R. 2764, Division D–Financial Services and General Government Appropriations Act, 2008, Title V–Independent Agencies, at 61.

⁷² As stated in its January 31, 2004, Federal Universal Service Support Mechanisms Fund Size Projections for the Second Quarter 2005, and in its subsequent quarterly filings, USAC will continue to consult with the Commission as appropriate concerning the necessity and timing of any recovery of this \$550 million.

Based on the level of applicant demand in Funding Year 2009, which exceeds the annual funding cap of \$2.25 billion, USAC requests authority to collect an amount to provide \$562.50 million in funding for 1Q2011, which is one-quarter of the \$2.25 billion annual cap on federal universal service support for schools and libraries. Results for 3Q2010 contribute to an under-funded condition for which this filing proposes to adjust the 1Q2011 requirements. The total adjustment to the 1Q2011 fund requirement based on actual results will increase the funding needed by \$43.29 million. The explanation for the adjustment is provided below.

Reason for the Prior Period Adjustment	Adjustment in Millions
The 3Q2010 billings were lower than the projected revenues	
reported by contributors in their quarterly revenue	
projections due to the annual actuals/quarterly revenue	
estimate true-up that is performed during the 3rd quarter. In	
this most recent review, actual revenue was lower than what	
USF contributors had projected over 2009, and a credit was	
issued that reduced billings significantly.	\$39.83
Interest income higher than estimated for 3Q2010.	(0.73)
Bad debt expense was higher than anticipated.	4.19
Total Prior Period Adjustment	\$43.29

The fund requirement of \$562.50 million, which includes administrative expenses of \$19.19, increased by the prior-period adjustment of \$43.29 million, decreased by projected interest income of \$3.88 million, results in a projected collection requirement of \$601.91 million for the Schools and Libraries Support Mechanism for 1Q2011.

CONTRIBUTION BASE

USAC collects quarterly interstate and international revenue information from carriers on FCC Form 499-Q four times each year. USAC uses this information to determine aggregate projected revenue collections, which are filed with the Commission on

March 2, June 1, September 1, and December 2 each year. Based on these filings, the Commission establishes the contribution factor for the upcoming quarter.

The quarterly USF contribution factor established by the Commission is derived from projections of support mechanism demand calculated by USAC and projected collected revenue submitted by USF contributors on FCC Form 499-Q and aggregated by USAC. The total USF funding requirement is based on many inputs and is the result of the manner in which the support mechanisms operate pursuant to Commission rules. Inputs include actual support mechanism demand, which changes quarterly, adjustments resulting from events that occur in prior periods but are reported to USAC in the current period, and reconciliation of projections from prior periods to actual results reported by USF contributors and support mechanism beneficiaries (i.e., prior period adjustments). Other inputs include USAC administrative expenses and the impact of interest income earned on USF funds USAC invests in United States Treasury securities. The USF contribution base is different each quarter due to changes in carrier revenue projections, which among other things are subject to changing business cycles, and changes to requirements concerning the revenue to which the USF assessment applies (e.g., adding or subtracting certain types of services to the contribution base due to rule changes or other Commission activity). Because of the combined influence of these many factors, nearly all of which change each quarter based on the manner in which the Commission rules operate and the programs are administered, the quarterly contribution factor established by the Commission derived from these USAC-submitted inputs can fluctuate substantially from quarter to quarter. Thus,

⁷³ See 47 C.F.R. § 54.709(a)(3). The Form 499-Q includes a box for each of the quarterly filing submissions. Carriers check the appropriate box to indicate the quarter for which revenue information is being reported. See also, 47 C.F.R. §§ 54.706, .708, .711 and .713 for contributor reporting requirements.

comparisons to preceding or prior year quarters should be made with caution and predicting trends based on such comparisons may not provide a basis for meaningful analysis.

A total of 6,306 FCC Form 499-Q notifications were distributed to carriers in early October 2010. Interstate telecommunications service providers are required to complete this form, reporting October - December 2010 projected revenue information, and return it to USAC by November 1, 2010. USAC invoices and receives contributions from nearly 3,000 telecommunications companies each month.

USAC continues to assist the Commission in its USF collection enforcement efforts, including providing documentation on a monthly basis to assist the Commission in issuing Notices of Apparent Liability (NALs) and forfeiture orders against delinquent contributors and companies failing to file required forms. USAC transfers to the Commission amounts owed to the USF that are over 90 days delinquent after USAC has provided delinquent contributors with the notice required under Commission rules and the Debt Collection Improvement Action (DCIA).⁷⁴ Upon receipt of the outstanding debts, the Commission provides delinquent contributors with notice advising them of their USF debt and the possibility of further enforcement activities pursuant to the DCIA and/or by the Commission's Enforcement Bureau. If a delinquent contributor fails to respond to the Commission's request for payment, the delinquent account is typically forwarded to the United States Treasury Department for collection.

USAC implemented the Red Light Rule on November 1, 2004 for contributor debts to the USF. 75 If a contributor is delinquent to the USF, USAC performs administrative offsets to resolve the delinquency by netting any pending service provider disbursements where the Service Provider Identification Number (SPIN) shares the same Taxpayer

⁷⁴ 31 U.S.C. §§ 3701 *et seq.* ⁷⁵ 47 C.F.R. § 1.910.

Identification Number (TIN) as the delinquent contributor. If an entity is delinquent on a debt owed to the Commission, USAC places administrative holds on any disbursements for SPINs that share the same TIN until the Commission provides information stating that the debt has been satisfied. USAC continues to work closely with the Commission and stakeholders affected by the Red Light Rule implementation.

AUTHORIZATION TO FILE WITH THE COMMISSION

At their October 25, 2010 meetings, USAC's High Cost & Low Income, Rural Health Care and Schools & Libraries Committees adopted resolutions authorizing USAC staff to file with the Commission the 1Q2011 projected support mechanism funding requirements described herein. At its October 26, 2010 meeting, the USAC Board of Directors adopted a resolution authorizing the inclusion of the projected 1Q2011 administrative expenses in this report to the Commission.

Respectfully submitted,

UNIVERSAL SERVICE ADMINISTRATIVE COMPANY

/s/ D. Scott Barash

D. Scott Barash, Acting Chief Executive Officer David Case, Chief Financial Officer and Vice President of Finance

November 2, 2010

55